

Message Text

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PAGE 01 MOSCOW 13052 131120Z

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ACTION SS-25

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S E C R E T MOSCOW 13052

EXDIS

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TAGS: PARM, US, UR

SUBJ: TTBT/PNE NEGOTIATIONS: FIRST WEEK SUMMARY, SEPTEMBER 13, 1975

TTBT/PNE DELEGATION MESSAGE NO. 10

1. SUMMARY. FIRST WEEK OF ROUND IV INCLUDED TWO RESTRICTED AND THREE PLENARY MEETINGS. AT FIRST PLENARY, US GAVE TO SOVIETS LIST OF TERMS TO BE USED AND THEIR MEANINGS. DRAFT TREATY WAS TABLED BY STOESSEL SEPTEMBER 10. INITIAL COMMENT BY SOVIETS ON TREATY ON SEPTEMBER 12 WAS THAT IT IS CONSTRUCTIVE STARTING POINT. SOVIET TERMS FOR AGREEMENT GIVEN ON JULY 24 WERE STATED AGAIN. SEVERAL SPECIFIC QUESTIONS ABOUT DRAFT WERE ASKED. MOROKHOV STATE THAT THESE QUESTIONS WERE RESULT OF QUICK READING AND THAT MORE QUESTIONS WOULD BE ASKED. PROPOSED EXPERTS DISCUSS SUCH QUESTIONS DURING ABSENCE STOESSEL AND MOROKHOV. SOVIETS SUGGESTED THAT TRANSLATORS AND EXPERTS MEET SEPTEMBER 15 TO DISCUSS TEXTS IN TWO LANGUAGES. STOESSEL LEAVES SEPTEMBER 14. MOROKHOV LEAVES SEPTEMBER 13. DELEGATIONS WILL CONTINUE ON EXPERT ACTIVITIES.

2. QUESTIONS AND COMMENTS BY SOVIETS AT SEPTEMBER 12 PLENARY CONCERNED FOLLOWING:

(A) PREAMBLE MENTIONS SEVERAL AGREEMENTS BUT NPT REFERENCE WAS NOT STRONG ENOUGH. ARTICLE III, GIVING YIELD LIMITS NOT CONSISTENT WITH NPT; LATTER PLACES NO LIMITS ON
SECRET

SECRET

PAGE 02 MOSCOW 13052 131120Z

YIELDS.

(B) PROVISIONS ON COOPERATION NEED TO BE EXPANDED.
SOVIETS WILL PROVIDE ADDITIONAL LANGUAGE.

(C) MOROKHOV DID NOT UNDERSTAND REASON FOR ARTICLE IV.
HE STATED THAT IT IS WELL KNOWN FACT THAT PNE COULD ONLY BE
CARRIED OUT IN PLACES OF INDUSTRIAL APPLICATIONS.

(D) MOROKHOV SAID HE DID NOT UNDERSTAND PURPOSE OF
ARTICLE VI WHICH IN ESSENCE APPEARS TO PROVIDE FOR APPLICA-
TION OF THIS BILATERAL AGREEMENT TO OTHER COUNTRIES.

(E) DETAILED QUESTIONS ON INFORMATION EXCHANGE AND
OBSERVER ACTIVITIES.

3. CONCERNING ARTICLE VI STOESSEL EXPLAINED THAT VERIFICA-
TION PROCEDURES MUST APPLY NO MATTER WHERE EXPLOSIONS ARE
CONDUCTED, INCLUDING IN THIRD COUNTRIES.

4. MEETING SEPTEMBER 15 ON TERMINOLOGY AND TEXTS IN ENGLISH
AND RUSSIAN.

5. DELEGATION COMMENTS:

(A) SOVIETS SEEM TO HAVE ACCEPTED US DRAFT AS BASIC
TEXT TO BE DEVELOPED INTO EVENTUAL AGREEMENT; NOTING,
HOWEVER, THAT THERE ARE DIFFERENCES IN THE POSITIONS OF THE
TWO SIDES.

(B) SOVIETS HAVE CLEARLY INDICATED INTENTION TO PROPOSE
ADDITIONAL LANGUAGE FOR TREATY ARTICLE VII, PARA 2, ELABORATING
ON PURPOSES AND FORMS OF COOPERATION. THIS ELABORATION IS
LIKELY TO BE ALONG LINES OF SOVIET STATEMENT REPORTED
MOSCOW 9817.

(C) SOVIETS ARE GENUINELY BOTHERED BY WORD "EVENT".
THEY HAVE TRIED RUSSIAN WORD "YAVLENIE" (PLUS A MODIFIER,
NOT YET IDENTIFIED, TO ASSOCIATE THE WORD WITH NUCLEAR
EXPLOSION). AS CLOSEST TRANSLATION BUT CONSIDER IT PECULIAR,
AND HAVE SUGGESTED US OF "EXPLOSION" WHICH WOULD OBIVIATE
SECRET

SECRET

PAGE 03 MOSCOW 13052 131120Z

OUR REASON FOR USING "EVENT".

RATHER THAN CONTINUE SEARCH FOR RUSSIAN WORD AN ALTERNATIVE
COULD BE AS FOLLOWS:

-- DELETE DEFINITION OF "EVENT";
-- ADD PHRASE "AND IS HEREINAFTER REFERRED TO AS
'GROUP EXPLOSION'" TO DEFINITION OF "GROUP OF
SUBSTANTIALLY SIMULTANEOUS EXPLOSIONS";

-- THROUGHOUT TEXT REPLACE "EVENT" WITH "EXPLOSION
OR GROUP EXPLOSION".

PLEASE ADVISE.

(D) SOVIETS DID NOT UNDERSTAND ARTICLE IV. WHEN
PRIVATELY TOLD INTENDED PURPOSE OF ARTICLE (REF MOSCOW
13030, PARA 18), TIMERBAEV READILY UNDERSTOOD AND AGREED
WITH THAT PURPOSE. WE CAN DEFER DISCUSSION OF ALTERNATIVE
LANGUAGE UNTIL TIMERBAEV RETURNS, BUT IT WOULD BE USEFUL
TO BE PREPARED WITH ANY SUCH LANGUAGE THAT WE WOULD PREFER.

(E) MOROKHOV AND TIMERBAEV BOTH IDENTIFIED VERIFICA-
TION EQUIPMENT FOR GROUPS AS MOST SERIOUS PROBLEM THEY FOUND
IN DRAFT TEXT; HOWEVER, SOVIET CONCERNS MAY HAVE NARROWED
TO MATTER OF KINDS OF INFORMATION THAT COULD BE OBTAINED.

(F) IT WOULD BE USEFUL TO HAVE SLIFER GEAR THAT DUFF
(ERDA) WAS ARRANGING TO POUCH. PLEASE ADVISE SHIPMENT DATE.

(G) NOVIKOV COMMENTS (MOSCOW 13030, PARA 12) PROBABLY
INDICATE COMING SOVIET QUERY ABOUT DIFFERENCES BETWEEN
PROVISIONS IN PROTOCOL I AND TECHNICAL UNDERSTANDINGS REACHED
IN ROUND III ABOUT INFORMATION EXCHANGE IN SUPPORT OF TELE-
SEISMIC YIELD VERIFICATION.

(H) MOROKHOV COMMENTS (MOSCOW 13030, PARA 2) ABOUT
OBSERVER PROVISIONS SEEM DIRECTED ONLY AT HOPE THAT THIS
MATTER CAN BE GIVEN LOWER PROFILE.

(I) MOROKHOV STATEMENT IN SEPTEMBER 12 PLENARY WAS
REITERATION OF WHAT HE SAID IN JULY 24 RESTRICTED MEETING
AND WAS EXPLICITLY INTRODUCED WITH COMMENT THAT HIS INSTRU-
SECRET

SECRET

PAGE 04 MOSCOW 13052 131120Z

TIONS WERE TO REACH AGREEMENT ON TERMS HE RECITED. THIS
FORMAL REHEARSAL WAS NOT CLEARLY COUPLED TO SUBSEQUENT
COMMENTS ON DRAFT TEXT.

(J) NO ONE ON SOVIET SIDE, IN PLENARY OR IN PRIVATE,
TOOK NOTE OF FACT THAT DRAFT TEXT DOES NOT INCLUDE PROVISIONS
FOR EXCEPTIONS TO YIELD LIMIT ON INDIVIDUAL EXPLOSIONS FOR
EXCAVATION. WHEN MENTIONED BY STOESSEL IN ONE-ON-ONE,
MOROKHOV MADE NOMINAL REPLY THAT THIS IS IMPORTANT AND
SHOULD BE DISCUSSED (MOSCOW 13030, PARA 3).

(K) MYASNIKOV QUESTION (MOSCOW 13030, PARA 14) ABOUT
ONE MEGATON LIMIT ON AGGREGATE YIELD WILL BE ANSWERED BY
TELLING HIM THAT THIS IS BASED, AMONG OTHER THINGS, ON
PRACTICAL ABILITY TO DETECT COLLATERAL WEAPON TEST.

(L) DELEGATION DOES NOT INTEND TO MAKE ANY REPLY TO
MOROKHOV'S REMARKS (MOSCOW 13030, PARA 8) ABOUT ABSENCE OF
YIELD LIMITATIONS IN NPT ARTICLE V.
STOESSEL

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